

BEFORE THE ILLINOIS POLLUTION CONTROL BOARD  
OF THE STATE OF ILLINOIS

**RECEIVED**  
CLERK'S OFFICE

APR 13 2006

STATE OF ILLINOIS  
Pollution Control Board

AMEREN ENERGY )  
GENERATING COMPANY, )  
HUTSONVILLE POWER STATION, )

Petitioner, )

v. )

ILLINOIS ENVIRONMENTAL )  
PROTECTION AGENCY, )

Respondent. )

PCB 2006-70  
(CAAPP Permit Appeal)

NOTICE


To: Dorothy Gunn, Clerk  
Illinois Pollution Control Board  
100 West Randolph Street  
Suite 11-500  
Chicago, Illinois 60601

James T. Harrington  
David L. Rieser  
McGuire Woods, LLP  
77 West Wacker, Suite 4100  
Chicago, Illinois 60601

Bradley P. Halloran  
Hearing Officer  
Illinois Pollution Control Board  
James R. Thompson Center  
Suite 11-500  
100 West Randolph Street  
Chicago, Illinois 60601

PLEASE TAKE NOTICE that I have today filed with the Office of the Clerk of the Illinois Pollution Control Board the **ADMINISTRATIVE RECORD** of the Respondent, Illinois Environmental Protection Agency, a copy of which is herewith served upon the assigned Hearing Office and the attorney for the Petitioner.

Respectfully submitted by,

  
\_\_\_\_\_  
Sally Carter  
Assistant Counsel

Dated: April 12, 2006  
Illinois Environmental Protection Agency  
1021 North Grand Avenue East  
P.O. Box 19276  
Springfield, Illinois 62794-9276

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**ADMINISTRATIVE RECORD**

The Respondent, Illinois Environmental Protection Agency ("Illinois EPA"), by and through its attorneys in accordance with the Illinois Pollution Control Board's ("Board") Order of February 16, 2006, files its Administrative Record ("Administrative Record") in this cause.

Acting in accordance with its authority under the CAAPP provisions of the Illinois Environmental Protection Act (hereinafter "Act"), 415 ILCS 5/39.5(2004), the Illinois EPA issued a CAAPP permit to Ameren Energy Resources Generating Company ("Ameren") on September 29, 2005. The permit authorized the operation of an electrical power generation facility known as the Hutsonville Power Station. The facility is located at 15142 East 1900<sup>th</sup> Avenue in Hutsonville, Illinois. On November 3, 2005, Petitioner filed a petition before the Board challenging certain permit conditions contained within the Clean Air Act Permit Program ("CAAPP") permit issued by the Illinois EPA.

In accordance with the Board's February 16, 2006, Order a hard copy of the Administrative Record and four copies of the Administrative Record on compact discs

are filed with the Board. The Administrative Record consists of, among other things, Ameren's permit application materials, various draft permits issued for public comment, correspondence between the Illinois EPA and both Ameren and United States Environmental Protection Agency, public comments received during the multiple public comment periods, various construction and operating permits issued to Ameren, internal agency memorandums, and miscellaneous general reference materials.

Given the considerable amount of paginated materials and the resources required to provide the Administrative Record to the Board and opposing counsel, the Illinois EPA generally did not copy duplicative materials (e.g., general reference and Electric Energy - AUGI model documents) for each of the twenty-one records for the related CAAPP appeals. As the General Reference Material is applicable to all twenty-two appeals, the Illinois EPA has provided one hard copy of the General Reference Materials and four copies of the General Reference Materials on compact discs with the Board for all the related appeals. These documents are listed at the end of this Administrative Record under the heading "General Materials."

#### **Contents of the Administrative Record**

Miscellaneous documents pertaining to Draft Permit and Public Notice. **[Pages 1-102]**

Preliminary Responsiveness Summary, dated August 15, 2005. **[Pages 103-146]**

Proposed Permit (USEPA Review) Revised Proposed Permit, dated August 2005. **[Pages 147-264]**

Proposed Permit (USEPA Review) Proposed CAAPP Permit, dated October 12, 2003. **[Pages 265-369]**

Extension Denial Letter notifying that the comments must be postmarked by August 1, 2005. **[Page 370]**

Coal-Fired CAAPP Repreproposed Notification. **[Page 371]**

Draft Revised Proposed Permit, dated July 2005. **[Pages 372-488]**

Coal-Fired Revised Proposed CAAPP Notification. **[Page 489]**

Revised Proposed CAAPP Permit Draft, dated December 2004. **[Pages 490-601]**

July 19, 2005, Letter. **[Pages 602-607]**

August 15, 2005, Letter. **[Pages 608-613]**

Final Permit and Calculation Sheet, dated September 2005. **[Pages 614-733]**

September 29, 2005, Letter. **[Pages 734-740]**

Final Responsiveness Summary. **[Pages 741-784]**

*In the Matter of Particulate Emission Limitations, Rule 203(g)(1) and 202(b) of Chapter 2, R82-1, June 30, 1988. [Pages 785-828]*

Letter from J.T. Birkett, Vice President, Central Illinois Public Service Company, to Donald Sutton, P.E., Manager, Permit Section, providing operating permit application for Hutsonville Power Station, dated August 23, 1995, and attached application. **[Pages 829-1067]**

033 801 AAA 03 08 0105 **[Pages 1068-1284]**

- \* Application for CAAPP Permit, dated received August 24, 1995. **[Pages 1068-1072]**
- \* Fee Determination for CAAPP Permit, dated received August 24, 1995. **[Pages 1073-1074]**
- \* Compliance Certification, dated received August 24, 1995. **[Pages 1075-1079]**
- \* Delegation of Authority for Responsible Official to a Representative, dated received August 24, 1995. **[Pages 1080-1081]**
- \* CAAPP Application Completeness Determination and Source Fee Determination, dated September 18, 1995. **[Pages 1082-1087]**
- \* Cost Estimates for NOx Emissions Reduction for All Coal-Fired Utility Boilers, date updated 3/5/97. **[Page 1088]**

- \* Letter from Steven C. Whitworth, Supervising Environmental Scientist, Ameren, to Kevin Fergusson, Illinois EPA, regarding future correspondence, dated April 26, 1999. [**Page 1089**]
- \* Letter from Thomas E. Siedhoff, Manager, Environmental, Safety and Health, Ameren, to Donald Sutton regarding Title V Permit Fees, dated December 9, 1999, and attachment. [**Pages 1090-1094**]
- \* Power Plant Initiative - February 2003, dated 2/3/03. [**Pages 1095-1096**]
- \* Electronic mail exchange between Steven C. Whitworth and Manish Patel regarding few sections of CAAPP Permit for review, dated May 10-14, 2003. [**Pages 1097-1098**]
- \* Letter from Michael L. Menne, Vice President, Environmental, Safety and Health, Ameren to Donald Sutton regarding CAAPP Application Forms for 35 IAC Part 217 Subparts V and W, dated May 16, 2003, and attachment. [**Pages 1099-1104**]
- \* Letter from Michael Menne to Donald Sutton regarding Supplement to the Title V Operating Permit Application, dated May 28, 2003, and attachment. [**Pages 1105-1115**]
- \* Memorandum from David Kolaz to Renee Cipriano regarding Approval for Public Hearings for Coal-Fired Power Plant Permits, dated June 2, 2003. [**Pages 1116-1117**]
- \* Electronic mail exchange between Manish Patel and Steven Whitworth regarding boiler section change, dated June 3, 2003. [**Page 1118**]
- \* Email from Steven Whitworth to Manish Patel regarding nominal capacity of plants, dated 6/27/03, 4:12 PM. [**Page 1119**]
- \* Email from Jim Ross, Acting Permit Section Manager, Illinois EPA to Stacey Coburn, USEPA, regarding comments on CAAPP permits, dated 7/10/03 9:10 AM. [**Page 1120**]
- \* Information concerning Greenhouse Gases, dated 7/31/03. [**Pages 1121-1122**]
- \* Handwritten notes of Manish Patel regarding Utility CAAPP meeting with Ameren/Dynegy, dated 9/18/03. 10:30 AM. [**Pages 1123-1124**]
- \* Handwritten notes of Laurel Kroack regarding Title V permits, dated November 21, 2003. [**Pages 1125-1126**]
- \* Facsimile from Keith Harley to Julie Armitage, dated November 24, 2003. [**Pages 1127-1132**]

- \* Note and attachment from Chris Romaine to Dave Kolaz, dated 12/10/03. **[Pages 1133-1140]**
- \* Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM, with handwritten notes. **[Pages 1141-1142]**
- \* Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM. **[Page 1143]**
- \* Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM with handwritten notes of Laurel Kroack. **[Page 1144]**
- \* Email from Bruce Nilles to Dave Kolaz, dated 2/3/2004, 9:54 AM with handwritten notes of Chris Romaine. **[Pages 1145-1151]**
- \* Handwritten notes of Laurel Kroack beginning “Enviros & Title V Power Plants,” dated 2/3/2004. **[Pages 1152-1153]**
- \* Memorandum from Laurel Kroack to Renee Cipriano regarding Title V permits for coal-fired power plants, including Midwest Generation, dated February 4, 2004. **[Pages 1154-1157]**
- \* Email from Chris Romaine to Natalie Locke and Steve Whitworth, dated 2/19/2004, 2:41 PM. **[Page 1158]**
- \* Handwritten notes of Manish Patel regarding meeting with USEPA on coal-fired power plant CAAPPs dated 2/24/04, 1:30 PM. **[Page 1159]**
- \* Handwritten notes of Manish Patel regarding conference call with coal-utility facilities, dated 2/25/04, 1:30 PM. **[Page 1160]**
- \* Memorandum from David Kolaz to Renee Cipriano regarding status and time line for Title V Power Plant Issuance, dated April 28, 2004. **[Pages 1161-1162]**
- \* Handwritten notes of Laurel Kroack regarding meeting with USEPA concerning power plant permits, dated 5/6/04. **[Pages 1163-1165]**
- \* Facsimile from Bill Constantelos to Dave Kolaz, dated May 10, 2004, and attached letter to Renee Cipriano from Fred McCluskey, dated May 10, 2004. **[Pages 1166-1189]**
- \* Memorandum from Laurel Kroack to Cheryl Newton regarding Utility Permit Issuance Timeline, dated June 1, 2004. **[Page 1190]**

- \* Facsimile from Chris Romaine to Stacey Coburn, USEPA, Region V, dated 6/29/04, providing facsimile from Basil Constantelos to Dave Kolaz, dated May 10, 2004, and attachments. **[Pages 1191-1204]**
- \* Facsimile cover sheet from Chris Romaine to Stacey Coburn, dated 6/29/04. **[Page 1205]**
- \* Email from Chris Romaine to John Cashman, Ross Cooper, Kunj Patel and Manish Patel, dated 7/24/04, 5:08 AM, with handwritten notes from Chris Romaine. **[Page 1206]**
- \* Handwritten notes of Laurel Kroack regarding Title V, dated 8/30/04. **[Pages 1207-1209]**
- \* Letter from Bharat Mathur, Acting Regional Administrator, USEPA, to Renee Cipriano, Illinois EPA, dated December 2, 2004. **[Pages 1210-1212]**
- \* Email from Chris Romaine to Manish Patel regarding Power Plant CAAPP Permits, dated 12/7/2004, 4:14 AM, and handwritten notes of Manish Patel. **[Page 1213]**
- \* Letter from American Bottom Conservancy, et al. to Renee Cipriano regarding procedure to issue Title V permits for coal-fired power plants, dated January 6, 2005. **[Pages 1214-1215]**
- \* Letter from Donald Sutton to American Bottom Conservancy, et al., dated January 13, 2005, responding to letter dated January 6, 2005. **[Pages 1216-1227]**
- \* Letter from Laurel Kroack, Acting Chief, Bureau of Air, Illinois EPA, to Steve Rothblat, USEPA, dated January 18, 2005. **[Pages 1228-1235]**
- \* Handwritten notes of Laurel Kroack regarding utility, title V, dated 1/26/05. **[Pages 1236-1237]**
- \* Notes of Laurel Kroack regarding March 21, 2005, call with feds. **[Pages 1238-1239]**
- \* Notes of Julie Armitage regarding May 10, 2005, meeting with the feds. **[Pages 1240-1245]**
- \* List of Michael Reed, dated June 9, 2005. **[Page 1246]**
- \* Draft Instructions, dated June 23, 2005. **[Pages 1247-1257]**
- \* Note and attachments from Michael Reed to Chris Romaine, dated July 17, 2005. **[Pages 1258-1269]**

- \* Miscellaneous documents regarding request for extension of time to comment on the Preliminary Responsiveness Summary and Draft Revised Proposed Title V Permits. **[Pages 1270-1275]**
- \* Handwritten notes of Michael Reed, dated August 1, 2005. **[Pages 1276-1280]**
- \* Notes of Michael Reed regarding feds conference call, dated September 16, 2005. **[Pages 1281-1282]**
- \* Email exchange between Chris Romaine and Steve Whitworth, dated 9/20/05-9/23/05. **[Page 1283]**
- \* Handwritten notes of Laurel Kroack, dated September 23, 2005. **[Page 1284]**

Model Permit Developments, Summer 2003. **[Pages 1285-1433]**

Miscellaneous Emails Relevant to Hutsonville. **[Pages 1434-1661]**

Miscellaneous Undated Notes of Illinois EPA Staff. **[Pages 1662-1723]**

Miscellaneous Undated Documents Likely Generated by Illinois EPA. **[Pages 1724-1778]**

Miscellaneous Documents Supplied to USEPA. **[Pages 1779-1956]**

Miscellaneous Lists or Drafting Documents. **[Pages 1957-2076]**

Miscellaneous Drafting Documents - Permits. **[Pages 2077-2810]**

Miscellaneous Opacity Documents. **[Pages 2811-2930]**

FESOP NOx Averaging Permits. **[Pages 2931-2934]**

NSPS Worksheet. **[Page 2935]**

Ameren Hutsonville Construction Permits & Miscellaneous Operating Permits. **[Pages 2936-2957]**

Documentation Relative to Proceedings Before the Administrator, USEPA. **[Pages 2958-3305]**

Startup, Combustion Evaluation & Alternative Fuel Memorandums **[Pages 3306-3313]**



- \* Memorandum from Michael T. Reed, CAAPP Unit Manager, to Power Plant File regarding Provisions Requiring Detailed Records of Startups After a Certain Timeframe, dated September 23, 2005. **[Pages 3306-3308]**
- \* Memorandum from Michael Reed to Power Plant File regarding Provisions Requiring Combustion Evaluations, dated September 23, 2005. **[Pages 3309-3310]**
- \* Memorandum from Chris Romaine, Manager, Utility Unit to Power Plant File regarding Provisions for Burning Materials Other Than Coal in Power Boilers, dated September 28, 2005. **[Pages 3311-3313]**

Comments Specific to Hutsonville **[Page 3314]**

- \* Electronic mail from Steve Whitworth to Brad Frost, Manish Patel and Chris Romaine regarding comments on proposed CAAPP for Hutsonville Power Plant, dated September 26, 2003, 7:34 PM. **[Page 3314]**

Comments Particular to Ameren **[Pages 3315-3345]**

- \* Email from Stacey Coburn, USEPA, to Manish Patel regarding comments on Ameren Title V permits, dated 7/8/03, dated 11:54 AM, and handwritten notes of Manish Patel. **[Pages 3315-3318]**
- \* Letter from Michael Menne to Mr. Charles Matoesian/ Mr. Frost, Illinois EPA, providing Comments on proposed CAAPP Permits, dated January 12, 2005, and attachment. **[Pages 3319-3330]**
- \* Letter from David Reiser to Brad Frost and Charles Matoesian regarding Request for Extension of Time for Commenting on the Preliminary Responsiveness Summary and Draft Revised Proposed Title V Permits Posted July 19, 2005, dated July 25, 2005. **[Pages 3331-3332]**
- \* Letter from Charles Matoesian to Steven Whitworth regarding Request for Extension of Time for Commenting on Proposed Title V Permits Posted on July 19, 2005, dated July 28, 2005. **[Page 3333]**
- \* Letter from Steven C. Whitworth, Supervising Environmental Scientist, Environmental, Safety and Health, Ameren, to Charles Matoesian providing Comments on revised proposed CAAPP Permits, dated August 1, 2005, and attachment. **[Pages 3334-3345]**

General Comments **[Pages 3346-4284]**

- \* Comments of the Sierra Club and American Bottom Conservancy, Summer 2003. **[Pages 3346-3384]**

- \* Letter from Matthew J. Dunn, Division Chief, Environmental Enforcement/Asbestos Litigation Division, Illinois Attorney General's Office, to Charles Matoesian regarding Coal Powered Generation Plants Title V Permit Applications, dated September 29, 2003. **[Pages 3385-3399]**
- \* Email from Stacey Coburn to Chris Romaine regarding Enhanced coal-fired boiler CAAPP permits, dated April 12, 2004, 4:53 PM, and handwritten notes of Manish Patel. **[Pages 3400-3402]**
- \* Email from Verna Owen to Mr. Holmstead, dated 12/14/2004 12:09:23 PM. **[Pages 3403-3404]**
- \* Letter from Paula Becker Wheeler, Assistant Attorney General, Illinois Attorney General's Office, to Charles Matoesian providing comments to Revised Proposed CAAPP Permits for 22 Coal-Fired Power Plants, dated January 14, 2005, and attachments. **[Pages 3405-3790]**
- \* Letter from Keith Harley, Attorney at Law, Chicago Legal Clinic, Inc., to Charles Matoesian regarding Revised Proposed CAAPP Permits for Coal-Fired Power Plants, dated January 14, 2005, and attachments. **[Pages 3791-4176]**
- \* Letter from Ann Alexander, Environmental Counsel to Attorney General Lisa Madigan, to Charles Matoesian regarding Comments on draft revised proposed CAAPP permits, dated August 1, 2005, and attachments. **[Pages 4177-4284]**

Proceedings in the US District Court. **[Pages 4285-4326]**

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November 12, 1981 USEPA Directive **[Pages 4333-4337]**

HPV Matrix Criteria Opacity **[Pages 4338-4398]**

White Paper. **[Pages 4349-4383]**

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Guidance: Statement of Basis **[Pages 4437-4439]**

Design of Flexible Air Permits **[Pages 4440-4494]**

September 28, 1982 Bennett Memorandum **[Pages 4495-4497]**

February 15, 1983 Bennett Memorandum **[Pages 4498-4502]**

Limiting PTE in New Source Permitting, June 13, 1989 **[Pages 4503-4514]**  
Startup, Shutdown Guidance: January 28, 1993 **[Pages 4515-4517]**  
January 15, 1997, Title V Guidance **[Pages 4518-4524]**  
USEPA Guidance Directed to Ohio EPA **[Pages 4525-4528]**  
January 21, 1998 Fuel Flexibility Guidance **[Pages 4529-4539]**  
August 11, 1999 (September 20, 1999) Herman Memorandum **[Pages 4540-4560]**  
December 5, 2001, Schaeffer Memorandum **[Pages 4561-4562]**  
Miscellaneous Reference Material **[Pages 4563-4564]**  
Fort James Cames Mill Petition **[Pages 4565-4607]**

### **General Materials**

Electric Energy - AUGI Model Documents: **[Pages 1-2536]**  
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EEI - September 9, 1997 **[Pages 92-98]**  
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EEI - March 1998 [**Pages 547-566**]

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EEI - Sharing with USEPA 1998 [**Pages 581-612**]

EEI - May 4, 1998 [**Pages 613-670**]

EEI - June 26, 1998 [**Pages 671-677**]

EEI - July 5, 1998 [**Pages 678-716**]

EEI - August 4, 1998 [**Pages 717-773**]

EEI - September 30, 1998 [**Pages 774-829**]

USEPA Comments September 1998 [**Pages 830-851**]

EEI - December 28, 1998 [**Pages 852-859**]

EEI - May 11, 1999 [**Pages 860-871**]

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EEI - Draft to Notice September 2002 [**Pages 1411-1505**]

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EEI - Exchange with USEPA November 2002 [**Pages 1515-1519**]

EEI - December 6, 2002 [**Pages 1520-1521**]

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EEI Tracked Changes for Preparation of October 2003 Proposed Permit [**Pages 1632-1683**]

EEI - Miscellaneous Emails [**Pages 1684-2514**]

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#### Emails

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General Emails, January 2004 - May 31, 2004 [Pages 3808-4739]

General Emails, June 1, 2004 - December 31, 2004 [Pages 4740-5906]

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Miscellaneous Reference Documents:

Miscellaneous Cases Before the Administrator - USEPA [Pages 7132-7483]

Compliance Assurance Monitoring Rule [Pages 7484-7597]

Good Engineering Practices [Page 7598]

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Information on Existing Plants [Pages 7650-7660]

Monitoring [Page 7661]

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Background Information on NSR Enforcement [Pages 7695-7876]

Public Hearing Reference Document/Folder [Pages 7877-8157]

Miscellaneous Opacity Reports [Pages 8158-9038]

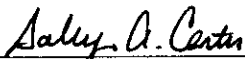
- \* CWLP [Pages 8158-8181]
- \* Dynegy [Pages 8182-8202]
- \* Electric [Pages 8203-8248]
- \* Miscellaneous [Pages 8249-8255]
- \* Ameren [Pages 8256-8593]
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Supersession and Credible Evidence Guidance [Pages 9483-9486]  
Draft Title V Permit Review Guidelines [Pages 9487-9620]

Respectfully submitted by,

ILLINOIS ENVIRONMENTAL  
PROTECTION AGENCY,

  
\_\_\_\_\_  
Sally A. Carter  
Assistant Counsel

Illinois Environmental Protection Agency  
1021 North Grand Avenue East  
P.O. Box 19276  
Springfield, Illinois 62794-9276  
(217)782-5544

**CERTIFICATE OF SERVICE**

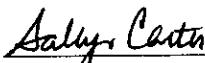
I hereby certify that on the 12<sup>th</sup> day of April 2006, I did send, via CMS Courier,  
the following instrument entitled **ADMINISTRATIVE RECORD** to:

Dorothy Gunn, Clerk  
Illinois Pollution Control Board  
100 West Randolph Street  
Suite 11-500  
Chicago, Illinois 60601

and a true and correct copy of the same foregoing instrument, by First Class Mail with  
postage thereon fully paid and deposited into the possession of the United States Postal  
Service, to:

Bradley P. Halloran  
Hearing Officer  
Illinois Pollution Control Board  
James R. Thompson Center  
Suite 11-500  
100 West Randolph Street  
Chicago, Illinois 60601

James T. Harrington  
David L. Rieser  
McGuire Woods, LLP  
77 West Wacker, Suite 4100  
Chicago, Illinois 60601

  
\_\_\_\_\_  
Sally Carter  
Assistant Counsel